# Quality Considerations for Continuous Manufacturing Guidance for Industry

### DRAFT GUIDANCE

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U.S. Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER)

February 2019 Pharmaceutical Quality/CMC Pharmaceutical Quality/Manufacturing Standards (CGMP)

# Quality Considerations for Continuous Manufacturing Guidance for Industry

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> U.S. Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER)

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### Quality Considerations for Continuous Manufacturing Guidance for Industry<sup>1</sup>

This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible for this guidance as listed on the title page.

#### 13 I. INTRODUCTION

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15 This guidance provides information regarding FDA's current thinking on the quality 16 considerations for continuous manufacturing of small molecule, solid oral drug products that are 17 regulated by the Center for Drug Evaluation and Research (CDER). The guidance describes 18 several key quality considerations and provides recommendations for how applicants should 19 address these considerations in new drug applications (NDAs), abbreviated new drug 20 applications (ANDAs), and supplemental NDAs and ANDAs, for small molecule, solid oral drug 21 products that are produced via a continuous manufacturing process. FDA supports the 22 development and implementation of continuous manufacturing for drug substances and all 23 finished dosage forms where appropriate, including those submitted in NDAs, ANDAs, drug 24 master files (DMFs), biologics license applications (BLAs), and nonapplication over-the-counter 25 (OTC) products. Scientific principles described in this guidance may also be applicable to 26 continuous manufacturing technologies used for these drugs. However, this guidance is not intended to provide recommendations specific to continuous manufacturing technologies used 27 28 for biological products under a BLA. 29 30 For purposes of this guidance, FDA considers "continuous manufacturing" to be a process in which the input material(s) are continuously fed into and transformed within the process, and the 31 processed output materials are continuously removed from the system.<sup>2</sup> Although this 32 33 description can be applied to individual unit operations or a manufacturing process consisting of 34 a series of unit operations, as described in this guidance, continuous manufacturing is an 35 integrated process that consists of a series of two or more unit operations. 36 37 This guidance focuses on scientific and regulatory considerations that are specific or unique to 38 continuous manufacturing. These considerations include process dynamics, batch definition, 39 control strategy, pharmaceutical quality system, scale-up, stability, and bridging of existing batch

40 manufacturing to continuous manufacturing. Recommendations broadly applicable to both

<sup>&</sup>lt;sup>1</sup> This guidance has been prepared by the Office of Pharmaceutical Quality in the Center for Drug Evaluation and Research at the Food and Drug Administration.

<sup>&</sup>lt;sup>2</sup> "The system" is the integrated process that consists of a series of two or more unit operations.

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41 continuous and batch processes are generally not covered in this guidance and the reader should

- refer to other FDA and International Council on Harmonization (ICH) guidance documents forsuch information.
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45 In general, FDA's guidance documents do not establish legally enforceable responsibilities.

46 Instead, guidances describe the Agency's current thinking on a topic and should be viewed only

47 as recommendations, unless specific regulatory or statutory requirements are cited. The use of

the word *should* in Agency guidances means that something is suggested or recommended, butnot required.

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#### 51 II. BACKGROUND

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53 FDA is committed to supporting and enabling pharmaceutical innovation and modernization as 54 part of the Agency's mission to protect and promote public health. The Agency hopes that these 55 efforts may also help reduce the number of drug shortages, as noted in FDA's drug shortage 56 strategic plan.<sup>3</sup> In 2002, FDA launched an initiative entitled "Pharmaceutical CGMPs for the 21st Century: A Risk-Based Approach," to encourage the implementation of a modern, science-57 and risk-based pharmaceutical quality assessment system.<sup>4</sup> One goal of the initiative is to ensure 58 59 that regulatory review, compliance, and inspection policies continue to support continuous 60 improvement and innovation in the pharmaceutical manufacturing industry. Since publication of 61 that initiative document, FDA has promoted a vision of a maximally efficient, agile, flexible 62 manufacturing sector that reliably produces high-quality drug products without extensive 63 regulatory oversight.

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65 FDA supports the adoption of modern manufacturing technology as a foundation for improving 66 the overall quality of products and availability to patients. FDA recognizes that continuous manufacturing is an emerging technology that can enable pharmaceutical modernization and 67 deliver potential benefits to both industry and patients. Continuous manufacturing can improve 68 pharmaceutical manufacturing by, for example, using an integrated process with fewer steps and 69 70 shorter processing times; requiring a smaller equipment footprint; supporting an enhanced 71 development approach (e.g., quality by design (QbD) and use of process analytical technology 72 (PAT) and models); enabling real-time product quality monitoring; and providing flexible 73 operation to allow scale-up, scale-down, and scale-out to accommodate changing supply 74 demands. We also expect that this operational flexibility may decrease the need for some 75 postapproval regulatory submissions. Therefore, FDA expects that adopting continuous 76 manufacturing for pharmaceutical production will reduce drug product quality issues, lower 77 manufacturing costs, and improve availability of quality medicines to patients. 78

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<sup>&</sup>lt;sup>3</sup> See FDA's Strategic Plan for Preventing and Mitigating Drug Shortages (October 2013) at: <u>https://www.fda.gov/downloads/Drugs/DrugSafety/DrugShortages/UCM372566.pdf</u>.

<sup>&</sup>lt;sup>4</sup> See Pharmaceutical cGMP's for the 21st Century: A Risk-Based Approach (September 2004) at: <u>https://www.fda.gov/downloads/drugs/developmentapprovalprocess/manufacturing/questionsandanswersoncurrentg</u>odmanufacturingpracticescgmpfordrugs/ucm176374.pdf.

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80 III. **QUALITY CONSIDERATIONS** 81 82 A. **Kev Concepts of Continuous Manufacturing** 83 84 1. **Process Dynamics** 85 Product and process understanding form the foundation for effective risk management.<sup>5</sup> The 86 87 expectations regarding the science- and risk-based approach to the control of processes and 88 product quality based on process understanding are the same for continuous manufacturing as for 89 traditional batch manufacturing.<sup>6</sup> 90 91 Continuous manufacturing processes are dynamic systems, unlike batch manufacturing 92 processes. During normal operation, a set of critical process parameters and/or quality attributes 93 are kept close to the target values, rather than at a steady-state condition. Transient disturbances 94 may occur during normal operation. These are usually small enough to be controllable (i.e., 95 being kept within a desired range). Larger changes in process parameters and quality attributes 96 can happen when a process is in a transient state, such as during start-up and shutdown, a change 97 from one operating condition to another, or significant deviations such as those due to equipment 98 failure or unexpected change in material attributes. Understanding of process dynamics as a 99 function of input material attributes (e.g., potency, material flow properties), process conditions 100 (e.g., mass flow rates) or equipment design elements (e.g., blade types for a continuous blender) 101 enables material traceability (the ability to preserve and access the identity and attribute of a 102 material throughout the system) during and after production. This knowledge is essential for 103 identification and mitigation of risks to product quality. Therefore, due to the dynamic nature of 104 continuous processing, the risk assessment for a continuous manufacturing process should 105 consider process understanding of the integrated system in addition to each unit operation. 106 107 A suitable scientific approach should be used to characterize how a material flows through the 108 process. One common approach is characterization of residence time distribution (RTD) for the 109 individual unit operations and integrated system. An RTD is a probability distribution that 110 describes the amount of time a mass or fluid element remains in a process, and can be measured 111 through a tracer experiment, online process measurements of appropriate product attributes, 112 and/or process modeling. The shape of the RTD reflects the degree of axial dispersion or back 113 mixing within that system, which affect the propagation of disturbances, material traceability, 114 and the control strategy (e.g., material diversion and sampling frequency). The RTD is dependent 115 upon several factors such as input material attributes, mass flow rates, process parameters, and 116 equipment design and operation. It is important to understand how the RTD varies over the range 117 of planned operating conditions in addition to characterizing the RTD at the nominal/target 118 operating conditions. This information serves as a basis for material traceability and

<sup>&</sup>lt;sup>5</sup> See guidance for industry *Q9 Quality Risk Management* (June 2006) and *Q10 Pharmaceutical Quality System* (April 2009).

<sup>&</sup>lt;sup>6</sup> See Pharmaceutical cGMP's for the 21st Century: A Risk-Based Approach (September 2004) at: <u>https://www.fda.gov/downloads/drugs/developmentapprovalprocess/manufacturing/questionsandanswersoncurrentg</u>oodmanufacturingpracticescgmpfordrugs/ucm176374.pdf.

119 120	determination of appropriate sampling plans and is essential to designing a control strategy for continuous manufacturing processes.
120	continuous manufacturing processes.
121 122 123	2. Defining Batches for Continuous Manufacturing Processes
123 124 125 126 127	The definition of a batch has regulatory implications, particularly with respect to current good manufacturing practice (CGMP), product recalls, and regulatory decisions. The terms <i>batch</i> and <i>lot</i> are defined in the regulations (21 CFR 210.3) as follows:
127 128 129 130	• Batch means a specific quantity of a drug or other material that is intended to have uniform character and quality, within specified limits, and is produced according to a single manufacturing order during the same cycle of manufacture.
131 132 133 134 135 136	• Lot means a batch, or a specific identified portion of a batch, having uniform character and quality within specified limits; or, in the case of a drug product produced by continuous process, it is a specific identified amount produced in a unit of time or quantity in a manner that assures its having uniform character and quality within specified limits.
137 138 139 140 141 142 143	These definitions for both batch and lot are applicable to continuous manufacturing. A batch can be defined based on the production period, quantity of material processed, quantity of material produced or production variation (e.g., different lots of incoming raw material), and can be flexible in size to meet variable market demands by leveraging the advantage of operating continuously over different periods of time. A lot may also be considered a sub-batch. The actual batch or lot size should be established prior to the initiation of each production run.
143 144 145 146 147	For batches that are defined based on time (e.g., a production period), a connection between material traceability and batch must be established to identify the specific quantity of the drug (21 CFR 210.3).
148 149	B. Control Strategy
150 151 152 153 154 155 156 157	Establishing, maintaining, and refining a control strategy is a life cycle activity – from development to technology transfer to ongoing verification during the commercial manufacturing phase – and is supported by pharmaceutical development, quality risk management, and a robust pharmaceutical quality system (PQS). An effective PQS strengthens the links across the stages of a product's life cycle and enables the development and continuous improvement of the control strategy. <sup>7</sup> This section provides considerations for the control strategy in the framework of a robust PQS for a continuous manufacturing process. <sup>8</sup>

<sup>&</sup>lt;sup>7</sup> See guidances for industry ICH Q8 (R2) Pharmaceutical Development (November 2009), ICH Q9 Quality Risk Management (June 2006), and ICH Q10 Pharmaceutical Quality Systems (April 2009). We update guidances periodically. To make sure you have the most recent version of a guidance, check the FDA Drugs guidance web page at <u>https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm</u>. <sup>8</sup> Refer to 21 CFR 211 subpart F, Production and Process Controls for related regulations.

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In general, in developing a *control strategy*,<sup>9</sup> manufacturers should consider unexpected and 158 159 expected variations. For continuous manufacturing processes, this is even more critical, as there 160 may be transient disturbances in input material attributes, process conditions, or environmental 161 factors over time during normal operation. An effective control strategy for this continuous mode 162 of operation should place special emphasis on mitigating the risk of these potential disturbances 163 to product quality. To maintain a process within a state of control during continuous operation, 164 detect temporary process disturbances, and segregate the resulting nonconforming materials from 165 the system, manufacturers should increase the use of in-process control strategy elements. 166 167 The following describes recommendations for key aspects of the control strategy for a 168 continuous manufacturing process. 169 170 1. Input Material Control 171 172 In a continuous manufacturing process, input materials are continuously added through a feeder 173 system (e.g., loss-in-weight feeders for solid powders or pumps for liquids) over the duration of a 174 production run. Different batches of input materials can be introduced to the system at different 175 process time points, and variability in input material attributes could affect feeding, introduce 176 process variability into the system, impact RTD models, and potentially affect finished product 177 quality. In addition, transport processes in the integrated system may cause some degree of 178 transformation (e.g., segregation or aggregation of powders). Therefore, continuous 179 manufacturing may warrant additional characterization and control of input material attributes 180 beyond compendial standards. Suitable risk analyses, experimental investigation, and/or 181 modeling and simulation should be considered throughout the life cycle of the product, including 182 during pharmaceutical development, to evaluate potential impact of material attributes (e.g., 183 particle size distribution and density of the active pharmaceutical ingredient (API) and 184 excipients) on the material flow properties, process dynamics, and quality of a final product over 185 the period of an intended production run. 186 187 A formal monitoring program can be useful for manufacturers to identify changes in high risk 188 raw material properties (e.g., inter-batch, intra-batch, and shifts over time) and proactively 189 identify and mitigate the impact of these changes on the manufacturing process and the finished 190 drug product. 191 192 Manufacturers planning to switch from batch to continuous manufacturing should take a similar 193 approach to re-evaluate the existing specification(s) for raw materials and their use in a particular 194 continuous process design. 195 196 2. Process Monitoring and Control 197

Implementation of a well-justified process monitoring approach is an element of the control
 strategy for any drug manufacturing process. For continuous manufacturing processes, process

<sup>&</sup>lt;sup>9</sup> See guidance for industry *ICH Q8 (R2) Pharmaceutical Development* (November 2009) for the definition of *control strategy*.

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monitoring and utilization of PAT tools<sup>10</sup> generate real time information on process parameters 200 201 and attributes of input materials, in-process materials, and final products for the duration of the 202 manufacture. This information can enable high detectability of transient disturbances and process 203 deviations, active process control, more accurate material diversion, and real time release testing (RTRT).<sup>11</sup> A process monitoring approach should include at least the following: 204 205 206 Variables being monitored at appropriate locations in the process, such as: • 207 208 • Process parameters, o Input and in-process material attributes, and 209 210 • Final product attributes. 211 212 Sampling plan, including: ٠ 213 214 o Sampling locations, 215 o Sampling or measurement frequency, • The sample size to be taken and measured, and 216 • Statistical criteria appropriate for use to evaluate the process monitoring data. 217 218 219 Type of analyses for process monitoring data, such as: 220 221 • Univariate analysis based on control limits, 222 • Multivariate or process model, and 223 • Inter- and intra-batch trend analysis (e.g., moving averages and variance analysis). 224 225 Intended use(s) of process monitoring data, such as: • 226 227 • Supporting other control strategy elements (e.g., active process control, material 228 diversion, RTRT, batch release), 229 • Evaluating process and equipment performance as part of process development, 230 during manufacturing, and to facilitate continued process verification, 231 • Ongoing monitoring of a process to confirm that it remains under a state of 232 control, and • Additional elements of the Pharmaceutical Quality System.<sup>12</sup> 233 234 235 Developing the measurement system and sampling plan for process monitoring warrants several 236 considerations. To determine which variables need to be monitored, the relationships linking 237 material attributes and process parameters to product critical quality attributes (CQA) should be

<sup>&</sup>lt;sup>10</sup> For details regarding PAT tools, refer to guidance for industry *PAT – A Framework for Innovative Pharmaceutical Development, Manufacturing, and Quality Assurance* (September 2004). The PAT tools described in this guidance encompass spectroscopic and chemometric tools as well as non-spectroscopic sources and soft sensors. ASTM E2629 Standard Guide for Verification of Process Analytical Technology (PAT) Enabled Control *Systems may be another useful document.* 

<sup>&</sup>lt;sup>11</sup> See guidance for industry Q8(R2) Pharmaceutical Development (November 2009).

<sup>&</sup>lt;sup>12</sup> Refer to section III.D, Additional Pharmaceutical Quality System Considerations.

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238 understood.<sup>13</sup> The sampling plan should consider the intended use of process monitoring data

- and the impact of process dynamics on measurement frequency. The measurement equipment(e.g., the location of a sensor) should be evaluated to achieve representative sampling and avoid
- 241 interference with the process.
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243 Development of the process monitoring approach should include a risk assessment that includes

consideration of how lapses in process monitoring data collection (e.g., recalibrating a near
 infrared (NIR) probe or refilling a feeder) might affect product quality.<sup>14</sup> The process monitoring

approach selected should include alternative or additional quality controls to mitigates the risks

- to product quality posed by these scenarios.
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249 Active process control requires that some parameters in the system have the capability to be 250 adjusted in real time to reduce the risk of producing nonconforming materials. In this context, 251 predefined process adjustments would not necessarily represent a departure from a state of 252 control. An approach that includes implementation of active process control can include operator 253 actions, increased sampling frequency, and automated feedforward/feedback controls, among 254 other strategies. The establishment of appropriate limits (e.g., alarm or action limits) is also 255 important for robust process control. The limits of acceptability for controls that ensure 256 monitored critical process parameters and critical material attributes stay within desired ranges 257 should be specified in the regulatory submission.

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#### 3. Material Diversion

A continuous manufacturing process is expected to maintain a state of control<sup>15</sup> and produce a product with desired quality. However, the manufacturing process will include periods when nonconforming material is produced, such as during start-up, shutdown, or temporary process disturbances. If the approaches for material traceability (see section A.1), process monitoring (see section B.2), and material removal are well established, this nonconforming material can be segregated and removed without affecting the rest of the batch.

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In a period when nonconforming material is produced, the amount of diverted material should depend on the duration and severity of the disturbance, system process dynamics, and location of

a diversion point. Studies of process dynamics, including RTD and disturbance propagation

- through the process, form the basis for determining the appropriate amount of material for
- diversion. The design of the system should consider including diversion points at
- commencement or completion of significant phases of production.<sup>16</sup> Design of the diversion
- point(s) locations should also consider feasibility of removal of material, the effect of location on
- the amount of material affected (e.g., dispersion of nonconforming materials via back-mixing or
- 276 material transformation in the subsequent steps), and the effect of nonconforming material on

<sup>&</sup>lt;sup>13</sup> See guidance for industry Q8(R2) Pharmaceutical Development (November 2009).

<sup>&</sup>lt;sup>14</sup> See guidance for industry Q9 Quality Risk Management Development (June 2006).

<sup>&</sup>lt;sup>15</sup> For the definition of *state of control*, see guidance for industry *ICH Q10 Pharmaceutical Quality System* (April 2009).

<sup>&</sup>lt;sup>16</sup> See 21 CFR 211.110(c).

- 277 downstream processing. The establishment of safety margins to prevent nonconforming material 278 from collection with acceptable material is recommended. 279 280 The manufacturer should establish procedures describing when material identified as potentially 281 nonconforming is to be diverted and collected. If material is diverted due to an unexplained 282 discrepancy, the reason for the discrepancy must be appropriately investigated before dispositioning the batch.<sup>17</sup> Diversions that are the result of expected system operating conditions 283 may not require an investigation under 21 CFR 211.192. When frequent or cyclical process 284 disturbances occur within a single production run resulting in atypical low yield,<sup>18</sup> the entire 285 286 batch may need to be rejected depending on the outcome of the investigation. As appropriate, 287 investigations must extend to other potentially affected batches and products.<sup>19</sup> 288 289 4. Real Time Release Testing 290 291 Monitoring of a continuous manufacturing process using PAT tools can generate a large amount 292 of real-time process and quality data during production, which can be used to support RTRT. 293 Although RTRT is not a regulatory requirement for implementation of continuous manufacturing 294 processes, it is encouraged and could be applied to some or all of the finished product quality 295 attributes tested for release of the batch. 296 297 When the RTRT is adopted as a part of the control strategy, special considerations should be 298 given to the sampling strategy. The implementation of RTRT includes in-process online, at-line, 299 and/or inline sampling. The selected sample size or frequency should be representative of the 300 batch and the approach should be justified using an appropriate statistical approach with respect 301 to the quality assurance provided by the specific approach (e.g., confidence and coverage). For 302 data collected at high frequency, statistical methods for large sample sizes should be applied to 303 provide improved characterization of a batch. RTRT calculations should also consider the 304 observed variance in CQAs over a multi-batch campaign to account for both intra- and inter-305 batch variability. Furthermore, procedures should be developed to establish a plan for RTRT to 306 address potential gaps in PAT data (e.g., failure of the PAT equipment). 307 308 Models can also be used to support RTRT. The models used for RTRT are regarded as high 309 impact models, as per the criteria outlined in the *Role of Models in Quality by Design (QbD)* section in the ICH QIWG Points to Consider document.<sup>20</sup> Examples of these models can include 310 311 multivariate models to predict dissolution for release and calibration models associated with NIR
- 312 procedures that are used for content uniformity and assay release testing. The *ICH QIWG Points*
- 313 to Consider document provides guidance on the development, validation, life cycle maintenance,
- and documentation for the high impact models.
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<sup>&</sup>lt;sup>17</sup> See 21 CFR 211.192.

<sup>&</sup>lt;sup>18</sup> As with batch manufacturing, yield should be used as one criterion for determining whether the investigation of an entire batch is needed.

<sup>&</sup>lt;sup>19</sup> See 21 CFR 211.192.

<sup>&</sup>lt;sup>20</sup> See ICH QIWG Points to Consider (12/6/2011),

http://www.ich.org/fileadmin/Public Web Site/ICH Products/Guidelines/Quality/Q8 9 10 QAs/PtC/Quality IWG PtCR2\_6dec2011.pdf.

316 317	The following are examples of quality attributes and considerations for RTRT implementation:
318	• Identity testing of finished products
<ul> <li>319</li> <li>320</li> <li>321</li> <li>322</li> <li>323</li> <li>324</li> <li>325</li> <li>326</li> <li>327</li> </ul>	<ul> <li>The identity test should be capable of distinguishing between other products manufactured at the manufacturing facility.</li> <li>The impact of any unique identifiers such as embossing and sample orientation on the test method should be examined.</li> <li>If the identity test is performed on an intermediate instead of the finished product, controls should be in place to prevent potential human and/or system errors during the subsequent processing steps.</li> </ul>
328	• Tablet assay and content uniformity by NIR <sup>21</sup>
<ul> <li>329</li> <li>330</li> <li>331</li> <li>332</li> <li>333</li> <li>334</li> <li>335</li> <li>336</li> <li>337</li> <li>338</li> <li>339</li> <li>340</li> <li>341</li> <li>342</li> </ul>	<ul> <li>The sample size and sampling frequency for the NIR measurement should be statistically justified to provide adequate quality assurance.</li> <li>The measurement location should be representative of the finished tablet and minimize the potential for segregation to occur (e.g., feed frame of the tablet compression step or uncoated tablet). The NIR measurement of active concentration in the tablet should account for tablet weight in calculating the total active concentration in a tablet.</li> <li>The PAT tool used for RTRT should be validated against the offline analytical method (e.g., High-Performance Liquid Chromatography).</li> <li>The calibration model associated with the NIR method should be adequately developed and validated over the proposed operating ranges for commercial production.</li> </ul>
343	• Model serving as a surrogate for the release test
<ul> <li>344</li> <li>345</li> <li>346</li> <li>347</li> <li>348</li> <li>349</li> <li>350</li> <li>351</li> <li>352</li> <li>353</li> <li>354</li> <li>355</li> </ul>	<ul> <li>The model should be developed by considering all variables that have the potential to impact the quality attribute and is typically a function of a relevant combination of measured material attributes and process parameters.</li> <li>The model should be developed to account for the potential variations in material attributes and processing conditions expected during commercial production.</li> <li>The model should be validated using a statistically sound approach and against corresponding release testing method(s), as well as demonstrate specificity (e.g., capability of detecting nonconforming product). The sample must pass a corresponding release testing method, if tested.<sup>22</sup></li> </ul>

<sup>&</sup>lt;sup>21</sup> Refer to draft guidance for industry *Development and Submission of Near Infrared Analytical Procedures* (March 2015) at

https://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM440247.pdf. <sup>22</sup> See 21 CFR 211.165.

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#### 356 5. Specification

358 Finished product specifications are required for products manufactured in accordance with 21 359 CFR 314.50(d) and 21 CFR 211.165(a). The approach to establishing specifications for 360 continuous manufacturing processes should follow ICH Q6A and B with special considerations 361 given to the sampling approach. As described in the above section, the use of RTRT is 362 encouraged as it generally incorporates an enhanced sampling plan more representative of the 363 batch, enabling the manufacturer to use better predictive statistical tools. In the case where 364 RTRT is adopted in lieu of offline, end product testing, the specification should also include a 365 regulatory offline analytical method and associated acceptance criteria that will be used to assess 366 product quality over the shelf life.

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6. Equipment

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Manufacturers using continuous manufacturing processes may need to run equipment for long periods of time to achieve the predetermined batch size. Equipment performance could decline gradually during the same run or after several repeated runs, due to fouling or normal wear and tear. Such a performance decline may not be observed in short development runs. Therefore, equipment for continuous manufacturing warrants the following additional considerations on qualification, maintenance, and cleaning.

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377 Equipment qualification should address both individual unit operations and the integrated system. Qualification of the integrated continuous equipment should demonstrate that the 378 equipment is adequate for its intended purpose.<sup>23</sup> Qualification protocols should be 379 380 representative of expected operating conditions including flow rates, pressures, speeds, and the 381 duration of a continuous run. The quality unit should establish acceptance criteria for equipment 382 performance and stability (e.g., parameter variability and drifts, as well as the absence of 383 detrimental events) to support the development and operation of continuous manufacturing 384 processes. During equipment qualification, the functionality of equipment components should 385 evaluate specific events, including those used for detection of disturbances and execution of 386 material diversion (e.g., forced perturbations).

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388 Throughout the product life cycle, the development and maintenance of the control strategy 389 should take into account equipment failure modes to ensure that abnormal equipment 390 performance is detected and investigated, including appropriate corrective action. Equipment 391 maintenance and calibration procedures should be developed and updated based on ongoing 392 monitoring of equipment performance and other available information (e.g., experience with the 393 equipment, equipment design, knowledge gained during the development and qualification 394 results). The process monitoring strategy should include indicators of equipment performance 395 based on qualification experience and understanding of potential failure modes. This can also 396 help to determine the maximum run time for the integrated line before maintenance or cleaning 397 is needed.

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<sup>&</sup>lt;sup>23</sup> Refer to 21 CFR 211 subpart D, Equipment.

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399 Cleaning approaches should be developed and defined based on understanding obtained from 400 development and scale-up (e.g., increased production run time) studies, and then be periodically 401 verified to confirm continued effectiveness. Cleaning procedures should be established based on 402 close monitoring of materials during operation and after disassembly, and should include, for 403 example, examination of material hold up and build up on equipment, piping, filters, and 404 instruments (e.g., online analyzers and sensors), degradation of material within the processing line during operation, chemical film formation, and microbial growth. The conditions evaluated 405 406 during cleaning validation should take into account the potential failure modes (e.g., fouling) 407 under the anticipated worst-case scenario (e.g., an extended production run time) based on the 408 risk to the product quality or the risk of contamination to other products manufactured at the 409 facility. 410 411 Batch size and campaigning procedures should be established with consideration of the 412 maintenance and cleaning requirements for the integrated line. In general, cleaning frequency for 413 continuous manufacturing processes should be established based on elapsed operating time, 414 quantity of material processed, history of process conditions or deviations, and product change-415 over, if applicable. Preventive maintenance timetables, equipment monitoring, and time and/or 416 operational limits (e.g., amount of materials being processed) between cleanings should be 417 periodically evaluated and updated as part of life cycle management. 418 419 7. System Integration, Data Processing, and Management 420 421 For real time process monitoring and decision-making to be feasible, the integrated equipment 422 and control strategy requires a robust automated platform to orchestrate production. Because of 423 the speed with which decisions must be made in continuous operation, quality unit oversight 424 relies heavily on data and actions from the automated system. Therefore, the routine operational 425 and material disposition decision-making should be integrated into the automated control system. 426 427 The design and validation of the automation system, as well as its integrated qualification along 428 with the entire equipment train, are critical. Both process control functionality and quality unit oversight should be part of the system and software design.<sup>24</sup> Special considerations should be 429 430 given when integrating equipment and software from multiple vendors (e.g., consistent coding of 431 a single parameter tag between systems). During the integrated qualification of the automation 432 system and manufacturing equipment, it is important to demonstrate the functionality of the 433 whole system, which could include introducing disturbances or inducing failure modes to ensure 434 that the system responds as designed. 435 436 Well-designed software and associated validation, equipment qualification, integration of quality 437 decision making, and automation maintenance make it possible for a continuous process to

<sup>&</sup>lt;sup>24</sup> There are industry standards that are helpful in validating the automation system. For example, see the International Society for Pharmaceutical Engineering (ISPE) Guide for Validation of Automated System (GAMP), or the systems engineering "V-Model" process.

438 439 440 441 442 443 444 445 446 447	operate with the minimum practical level of operator intervention. <sup>25</sup> As part of the control strategy, alarms should be implemented in the automation system to ensure that the system continues to operate within the predefined limits. Action taken in response to alarms should be commensurate with the severity of the triggering event. The quality unit should determine in advance the appropriate actions for specific alarms or classes of alarms, which could include, for example, operator observation, operator intervention, or automated diversion of material. Standard operating procedures (SOPs) should be established in advance for responding to and reacting to alarms or alarm classes, as well as for investigating the underlying issue that triggered the alarm.
448 449 450 451	Electronic data and data systems must comply with 21 CFR parts 11 and applicable sections of 211. Considerations applicable to electronic data may include (but is not limited to) the following:
452 453 454 455 456 457 458 459 460 461 462 463	<ul> <li>Accurate reproduction of the appropriate master production or control record</li> <li>Documentation that each significant step was accomplished, including but not limited to in-process results and the identification of the person checking the significant step performed by the automated equipment</li> <li>Network security, system integrity/functionality checks, single-user identification, and audit trails</li> <li>Software version control, manufacturing batch record version control, and the integrity of loaded manufacturing process during start-up</li> <li>Computing speed and capacity, local and remote memory, and communication assurance</li> <li>Data archiving and recall</li> <li>Software maintenance and change controls</li> </ul>
464 465 466 467	The automated controls system is likely to be the primary source of batch records for batch record review of continuous processes. Data reporting and review considerations generated by the automated controls systems should include (but are not limited to):
468 469 470 471 472 473 474 475 476 477	<ul> <li>Manufacturing batch record: report with initial set-points and ranges and model versions</li> <li>Actions performed: audit trail (including sub-systems) reports, process parameter and in- process material attribute control charts, material collection report (documenting the conditions achieved when material was collected, diverted, or when collection commenced), and any reports from any other process-specific performance metrics</li> <li>Deviations: alarm reports, periods of material diversion, and corrective actions reports</li> <li>Materials: reconciliation and material collected, segregated and diverted report, and actual and theoretical percent yield</li> </ul>

<sup>&</sup>lt;sup>25</sup> For example, per 21 CFR 211.188(b)(11), significant steps performed by the automation must be checked by a human. As such, operator confirmation may be required for critical manufacturing steps (e.g., confirmation of the start of product collection once a state of control has been established).

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#### 478 C. Process Validation

479 480 The guidance for industry Process Validation: General Principles and Practices and ICH 08, 481 09, and 010, is applicable to continuous manufacturing processes. For these types of 482 manufacturing processes, the ability to evaluate real time data to maintain operations within 483 established criteria to produce drug products with a high degree of assurance of meeting all the 484 attributes they are intended to possess is an integral element of process validation. Manufacturers 485 using continuous manufacturing processes may find that some process validation stages are more 486 concurrent and interrelated (e.g., process design and equipment qualification) than they are with 487 batch manufacturing processes. This is, in part, because the development of a continuous 488 manufacturing process generally uses commercial scale equipment. This offers significant 489 advantages in that equipment size scale-up issues commonly encountered in the development of 490 batch manufacturing processes will likely be minimized. Consequently, there may be activities 491 described below in stages 2 and 3 that may be more appropriate to perform during stage 1. For 492 example, it may be more appropriate to perform some equipment qualification activities prior to 493 some stage 1 validation studies as those studies may also be used to demonstrate inter- and intra-494 batch variability at commercial scale (i.e., during process performance qualification (PPQ)). That 495 is, it is important to ensure that the equipment operates properly prior to generating data that 496 satisfies some of the expectations for PPO. Furthermore, to better understand inter- and intra-497 batch variability, the design of the process monitoring strategy during development should 498 consider monitoring needs for commercial scale continued process verification throughout the 499 life cycle of the product (stage 3).

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- 501 502

1. Stage 1 – Process Design

503 Stage 1 process design includes designing the process and establishing the control strategy. The 504 corresponding studies and decision points, including the design of equipment and automation 505 systems, assessment of input material attributes, process dynamics and variability, development 506 of strategies or procedures for material diversion, process monitoring and control, and other 507 control strategy elements, have already been discussed in section III.B. This development 508 provides a foundational understanding of the manufacturing process and quality expectations for 509 operation and is essential for enabling verification of process robustness in stage 2.

510 511

2. Stage 2 – Process Qualification

512

513 Qualification of the integrated equipment and automated control systems is essential for ensuring 514 the performance of a continuous process. Given the interrelated nature of the integrated 515 equipment, process design, and control strategy, the first component described in stage 2 of the 516 Process Validation guidance, Design of Facilities and Qualification of Utilities and Equipment, 517 may often be more appropriate to perform in stage 1. Additionally, information on the equipment 518 and automation system performance and its variability will inform the design of the PPO 519 protocol. Because the reliable performance of equipment and automation is critical for PPQ, 520 manufacturers should evaluate whether they have sufficient experience with the fully integrated 521 continuous manufacturing process before initiating PPQ. 522

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523 The second part of stage 2 PPQ demonstrates the robustness of the manufacturing process and

adequacy of the control strategy following completion of process development and integrated
 equipment-automation qualification. The PPQ protocol should be designed to assess robustness

526 with respect to the known sources of variability including those unique to continuous

527 manufacturing processes (e.g., mass flow rate fluctuation from a loss-in-weight feeder) and

528 should leverage knowledge gained from Process Design and Equipment Qualification.

529

PPQ should also demonstrate the reproducibility of the manufacturing process over time (from
start-up to shutdown and from batch to batch), and therefore manufacturers should establish
measures of process stability and associated acceptance criteria as part of the PPQ protocol.
Equipment performance criteria can be established to identify equipment problems and
deviations that would impugn the adequacy of the equipment design or qualification, versus

those that result from common cause variations. Metrics should be established to assess process

536 robustness (e.g., parameter stability/variance and the actual yield).

537

538 The design of the initial PPQ study to examine a run time or manufacturing period should be

539 representative of the intended commercial run time for the initial product launch. An integrated

540 continuous manufacturing process may encounter unforeseen sources of variability with

541 extended run times, such as process drift, equipment fatigue, and material buildup. Stage 1

542 process understanding and control strategy design and stage 2 equipment qualification

experience can be leveraged to demonstrate that the proposed PPQ run time is sufficient to
 accurately capture expected process variability and therefore demonstrate intra-batch process

545 robustness. Likewise, for processes that are expected to run in campaigns (i.e., consecutive

546 batches), PPQ should be designed to capture variability associated with campaigning and may

also leverage stages 1 and 2 understanding of these manufacturing extensions, as needed. In later

548 stages of the product life cycle, additional PPQ studies may be performed to support greater

549 flexibility in the batch size to enable patient demand to be met more effectively.

550

Sampling plans (online, at-line, or offline) for critical intermediate or finished product quality
attributes during PPQ should be sufficient to verify that consistent quality material is being
produced throughout the run. The magnitude and duration of variability for process parameters
and quality attributes should be evaluated as part of the PPQ protocol, and should be justified.

555 For batch processes, PPQ will generally have a higher level of sampling, additional testing, and 556 greater scrutiny of process performance than would be typical of routine commercial production.

557 Continuous manufacturing processes using high frequency monitoring of process parameters and 558 quality attributes may not need additional monitoring during PPQ.

559

560 PPQ should include interventions which would normally occur during the process (e.g., PAT 561 probe replacement at pre-established intervals, feeder refills, or shift changes). If disturbances do 562 occur during PPQ, the PPQ study should confirm that the automated system, operations, and the 563 quality unit are capable of identifying the event, diverting material, and/or making process 564 corrections, as intended and per established procedures

564 corrections, as intended and per established procedures.

565 566

566

567 568	3. Stage 3 – Continued Process Verification
569 570 571	Continued process verification (CPV) provides continual assurance that the process remains in a state of control during commercial manufacture. The routine utilization of in-line, on-line, or at-line measurements employed in continuous manufacturing processes facilitates the ability to
572 573	gather, analyze, and trend product and process data.
574 575	CPV encompasses an ongoing program to collect and analyze product and process data that relate to product quality. <sup>26</sup> The data collected should include relevant process parameters,
576	equipment performance indicators, and quality attributes of input materials, in-process
577 578	material(s) and finished product. Data analysis and trending should include:
579 580	• Quantitative and statistical methods, including multivariate approaches, whenever appropriate and feasible;
581	<ul> <li>Scrutiny of intra-batch as well as inter-batch variation; and</li> </ul>
582 583	• The development, implementation, evaluation, and improvement, as necessary, of a plan for the frequency of analysis, attributes for examination, and predetermined statistical
584	criteria for variance.
585 586	The product and process knowledge gathered through data analysis and trending should be used
587	to facilitate continued process verification, initiate process improvements (e.g., refining the
588	control strategy), and support postapproval changes.
589	
589 590	D. Additional Pharmaceutical Quality System Considerations
590 591	
590 591 592	To implement continuous manufacturing in an existing manufacturing facility, the site should
590 591	
590 591 592 593	To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the
590 591 592 593 594 595 596 597	To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including: • Handling of planned and unplanned process disturbances which occur real-time,
590 591 592 593 594 595 596 597 598	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> </ul>
590 591 592 593 594 595 596 597	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> </ul>
590 591 592 593 594 595 596 597 598 599	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> </ul>
590 591 592 593 594 595 596 597 598 599 600 601 602	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> <li>In-process material diversion strategy, including the criteria for rejection of the entire batch</li> <li>Change management and maintaining an effective corrective action and preventive action</li> </ul>
590 591 592 593 594 595 596 597 598 599 600 601 602 603	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> <li>In-process material diversion strategy, including the criteria for rejection of the entire batch</li> <li>Change management and maintaining an effective corrective action and preventive action (CAPA) system</li> </ul>
590 591 592 593 594 595 596 597 598 599 600 601 602 603 604 605	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> <li>In-process material diversion strategy, including the criteria for rejection of the entire batch</li> <li>Change management and maintaining an effective corrective action and preventive action (CAPA) system</li> <li>PPQ protocol and continued process verification approach, including process robustness, actual yield, and multivariate tracking and trending</li> </ul>
590 591 592 593 594 595 596 597 598 599 600 601 602 603 604 605 606	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> <li>In-process material diversion strategy, including the criteria for rejection of the entire batch</li> <li>Change management and maintaining an effective corrective action and preventive action (CAPA) system</li> <li>PPQ protocol and continued process verification approach, including process robustness, actual yield, and multivariate tracking and trending</li> <li>Equipment qualification and maintenance</li> </ul>
590 591 592 593 594 595 596 597 598 599 600 601 602 603 604 605	<ul> <li>To implement continuous manufacturing in an existing manufacturing facility, the site should evaluate its PQS and associated elements to determine if the design and programs within the PQS should be modified. For example, revised or additional procedures may need to be adapted or established to support a continuous manufacturing process, including:</li> <li>Handling of planned and unplanned process disturbances which occur real-time, including the associated investigations</li> <li>Raw and in-process material investigations</li> <li>In-process material diversion strategy, including the criteria for rejection of the entire batch</li> <li>Change management and maintaining an effective corrective action and preventive action (CAPA) system</li> <li>PPQ protocol and continued process verification approach, including process robustness, actual yield, and multivariate tracking and trending</li> </ul>

<sup>&</sup>lt;sup>26</sup> See 21 CFR 211.180(e).

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- These PQS considerations may need to be implemented during development to support
- knowledge management, development of the control strategy and monitoring plan, and processvalidation activities.
- 613
- The manufacturing site should establish an appropriate level of continuous manufacturing
- 615 expertise in the quality, pharmaceutical development, manufacturing operations,
- equipment/engineering support, and regulatory affairs organizations.<sup>27</sup> It is likely that additional
- training would be needed. Where additional training in continuous manufacturing operations is
- 618 needed, this training should be sufficient to enable each group to make decisions based on619 science, risk, and quality principles.
- 620

An integrated team approach for many aspects of quality unit decision-making is recommended as the design and implementation of a continuous manufacturing process is a multi-disciplinary undertaking. For example, both the quality unit and technical development functions should provide input on the design of diversion points for nonconforming material and SOPs for adjusting continuous operations following disturbances.

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#### E. Scale-Up

629 In a typical batch process, scale-up is associated with an increase in equipment size. Continuous 630 manufacturing processes offer several different modes of scale-up as discussed below. Each 631 method of scale-up should be carefully examined to identify risks, studies to be conducted to 632 ensure that the risks are adequately mitigated, and data needed to support the scale-up plan. 633

An advantage of continuous manufacturing is that the equipment used for process development
can be used for commercial manufacturing. When the same equipment is used, a scale increase
can be achieved by the following methods:

637

a. Increasing run time with no change to the mass flow rate – this is usually the simplest
form of scale-up for continuous processes as it requires little change to be made to the
manufacturing process. The risks associated with this method are usually related to the
operation of integrated equipment, analytical instrumentation and computer systems (e.g.,
data storage) over longer periods of time, as well as cleaning. Equipment "dead zones,"
material build up, equipment drift, and transient disturbances that were not observed over
shorter run times may become visible with run time increases.

- 644 645 646
- b. Increasing the mass flow rate a change in the mass flow rate results in a change to the process dynamics and residence time distribution. Hence, many aspects of the process, such as process parameters and controls, sampling frequency and size, material traceability, designated quantity for rejection following a disturbance, batch specific automation instruction files, and process limiting factors should be evaluated and adjusted, as appropriate.
- 652

<sup>&</sup>lt;sup>27</sup> These considerations remain applicable when establishments choose to use contract manufacturing organizations.

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c. Increasing both run time and mass flow rate – the risks associated with both (a) and (b)

655 656 An increase in scale could also be achieved by a scale-out approach where two or more units of 657 the same equipment are run in parallel. This approach to scale-up may be appropriate when large 658 increases in scale are desired, or when equipment used for certain unit operations tend to form 659 bottlenecks due to comparatively long residence times. Challenges with this approach may 660 include maintaining uniform flow distribution among the parallel units (e.g., reactors), data 661 acquisition and storage, and material traceability. 662 663 Some continuous processes may scale-up by increasing equipment size, like a batch 664 manufacturing process. Engineering principles of scale-up should be carefully applied, such as 665 manufacturing process controls, sampling, traceability, and material diversion buffer at scale. 666 667 1. PQS Oversight 668 669 An effective POS ensures that manufacturing changes, such as an increase in run time or other methods of scale-up, are appropriately evaluated by the facility's change management program.<sup>28</sup> 670 671 Existing product and process understanding should be leveraged in evaluating change to 672 determine the suitability of the change, adequacy of the control strategy, residual risks and 673 associated mitigation strategy, and what type of new validation studies are necessary to plan and 674 execute to support the change. These changes may be evaluated during an onsite inspection. 675 676 2. Postapproval Filing Strategies for Scale-Up 677 678 For an application product, one element of the change control is to determine an appropriate

For an application product, one element of the change control is to determine an appropriate postapproval filing strategy based on the potential to impact the quality of the finished product and complexity of the change. A submission should include sufficient details on how the scaleup would be evaluated, including testing and sampling, acceptance criteria, and the number of runs supporting the change. Comparability protocols may also be useful for scale-up for application products (e.g., flow rate changes). As the complexity of the change may have a significant potential to impact the quality of the finished product, prior discussion with the Agency may be useful.<sup>29</sup>

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653

654

would apply.

An increase in batch size by increasing only the run time with no changes to the approved

- 688 manufacturing process, ranges, and equipment, is the most straightforward type of scale-up for
- 689 continuous manufacturing processes, but still involves risks as noted above. Firms with a robust
- 690 PQS and either experience with the subject product's continuous manufacturing process or
- 691 experience with other suitably similar continuous manufacturing processes, may be able to

<sup>&</sup>lt;sup>28</sup> The elements of a robust change management program are described in guidance for industry *Quality Systems Approach to Pharmaceutical CGMP Regulations* (September 2006) and guidance for industry *ICH Q10 Pharmaceutical Quality* (April 2009).

<sup>&</sup>lt;sup>29</sup> Refer to guidance for industry Advancement of Emerging Technology Applications for Pharmaceutical Innovation and Modernization (September 2016).

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692 manage the scale-up via an increase in the run time by the facility's PQS without a supplement 693 or comparability protocol. 694

- F.
- 695 696

#### **Stability**

697 Regulatory expectations for demonstrating adequate stability over the finished drug product's 698 shelf life do not change between batch manufacturing and continuous processing. However, there 699 are some differences that should be considered when developing the stability plan.

700

701 As described in guidance for industry O1A(R2) Stability Testing of New Drug Substances and 702 *Products*, data from stability studies should be provided on at least three primary batches of the 703 drug product, and where possible, these should be manufactured by using different batches of the 704 drug substance. An applicant may take this approach when preparing a drug application using a 705 continuous manufacturing process. Primary stability batches may be produced from shorter manufacturing runs, provided that a state of control is established and maintained when the 706 707 process operates over the longer run times. Alternatively, stability samples could be obtained 708 from a single continuous manufacturing campaign where manufacturing variability is captured 709 (e.g., by introducing different batches of input material(s) in a sequential manner). If this latter 710 approach is used, the stability samples should be collected to capture this variability.

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#### G. **Bridging Existing Batch to Continuous Manufacturing**

713 714 There may be situations where a continuous manufacturing process is proposed in a regulatory 715 submission while a different process, such as a batch process, is used to make the clinical, 716 bioequivalence, registration stability, or commercial batches. A company may also wish to

717 introduce a continuous process at the later stage of development or as a postapproval

- 718 manufacturing change.
- 719

720 A change from batch to continuous manufacturing is a change in the scientific operating 721 principle, and it likely results in changes in many aspects of product and process design, such as 722 equipment, process parameters, and control strategy. Therefore, the most appropriate filing 723 strategy for a postapproval change to a continuous manufacturing process usually would be a

724 prior approval supplement (PAS). A discussion with the Agency of the proposed change and the

725 bridging strategy is encouraged to gain feedback prior to conducting the studies.<sup>30</sup>

726

727 An evaluation of the transition from batch to continuous manufacturing should include a 728 comparison of individual unit operations, process parameters, equipment, CQAs, and the control 729 strategy. In the cases where the continuous process may be based on the same unit operations 730 and formulation as used for the batch process, the risk of change to product quality attributes 731 (e.g., polymorphic form, dissolution, impurities, and stability) may be low and demonstration of 732 in vitro equivalence may be sufficient to support such a change. Demonstration of in vitro 733 equivalency may be supported by comparative batch data, including (not limited to)

734 physicochemical properties (e.g., polymorphic form and particle size), impurity profiles, drug

735 release profiles, and bridging stability data. However, there could be cases in which significant

<sup>&</sup>lt;sup>30</sup> See footnote 29.

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changes or novel approaches are used in switching from a batch to continuous manufacturing

737 process. For example, the continuous process could incorporate a novel crystallization method

that changes crystal form or a formulation change. These changes could pose a higher risk, and

therefore may warrant additional in vivo bioequivalence studies. As these changes may impact safety, efficacy, and other aspects of an approved product, prior discussion with the Agency is

740 safety, efficacy, and other a
741 recommended.<sup>31</sup>

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#### 743 IV. LOCATION OF INFORMATION IN AN APPLICATION

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745 Information within submissions to FDA should be submitted in the Common Technical

746 Document format in accordance with guidance for industry M4Q: CTD - Quality. Enhanced

747 process development approaches should be provided as described in guidance for industry

748 *Q8(R2) Pharmaceutical Development*. The table below provides recommendations for placement

of information unique to continuous manufacturing (e.g., RTD) for drug product that may not be 32

addressed in these documents.<sup>32</sup> The table is not a comprehensive list of the data requirements

for a continuous manufacturing application; the application should contain all relevant

information as required by 21 CFR part 314. Although not required, submission of an overview

753 document to facilitate navigation may be helpful.

754

756

#### 755 Recommendations for placement of information unique to continuous manufacturing

Information and Data	eCTD Location for Drug Products
Pharmaceutical Development	
• Suitability of the proposed material attributes of raw materials, excipients, and drug substance for continuous feeding and manufacturability	3.2.P.2.1

<sup>&</sup>lt;sup>31</sup> See footnote 29.

<sup>&</sup>lt;sup>32</sup> For the end-to-end continuous manufacturing process, the sponsor/applicant should consult with the Agency regarding the placement of information unique to this type of continuous manufacturing design prior to the NDA or ANDA submission.

Information and Data	eCTD Location for Drug Products
<ul> <li>Characterization of the process dynamics for the integrated system using a suitable scientific approach (e.g., RTD studies). Recommended information:         <ul> <li>A description of the method or approach used to characterize the process dynamics</li> <li>A science- and risk-based evaluation of the factors (material attributes, process parameters, equipment configuration) that may impact the process dynamics</li> </ul> </li> <li>For RTD data: Representative RTDs reflecting routine commercial production conditions (e.g., grade of materials, mass flow rates, material transfer connections, and equipment). Characterization of the RTDs for mean residence time and shape of the distribution using a suitable measure, such as mean centered variance, standard deviation, or characteristic times (e.g., t<sub>10</sub> and t<sub>90</sub> or t<sub>5</sub> and t<sub>95</sub>).</li> </ul>	3.2.P.2.3 3.2.P.4
• Product and process characterization during normal operation and planned transient operations (e.g., start-up, shutdown)	3.2.P.2.3
<ul> <li>Material traceability strategy</li> <li>Material collection and diversion strategy, including: <ul> <li>Justification for product collection</li> <li>Potential events that trigger material diversion</li> <li>The rationale for selection of the amount of material to be diverted (e.g., impacted material based on RTD and material traceability)</li> <li>Description of the current criteria for rejection of the entire batch</li> </ul> </li> </ul>	3.2.P.2.3
• Development data to support the proposed mass flow rate, run time, and process parameters and ranges.	3.2.P.2.3
<ul> <li>Supporting information for PAT and model development</li> <li>Justification of finished product sampling strategies, including any backup methods when PAT device is unavailable</li> </ul>	3.2.P.2.3
• Supporting information and rationale for advanced process control approaches (e.g., feedback, feedforward, model predictive), including identification of the controlled and manipulated parameters	3.2.P.2.3
Manufacture	
• Definition of batch size, including proposals for batch size ranges	3.2.P.3.2

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Information and Data	eCTD Location for Drug Products
<ul> <li>Process flow diagram with sufficient detail to describe continuous flow operational aspects. Elements which should be included are, among other things:         <ul> <li>Material flow including hold up steps and recycle loops</li> <li>Rejection and/or diversion points</li> <li>Critical process parameter ranges; design space (if applicable)</li> <li>In-process controls, sampling and PAT locations</li> <li>Advanced process controls used (e.g., feedback control)</li> </ul> </li> </ul>	3.2.P.3.3
<ul> <li>Justification of sampling strategies for finished product testing, including any backup methods when PAT device is unavailable</li> <li>Development and supporting data for PAT methods and models</li> </ul>	3.2.P.3.4
<ul> <li>Description of advanced process control approaches (e.g., feedback, feedforward, model predictive)</li> </ul>	3.2.P.3.4
Control of Drug Product	-
<ul> <li>PAT methods used for release, including RTRT methods:         <ul> <li>Description of primary and alternate methods</li> <li>Description of the statistical analysis of data</li> </ul> </li> <li>For submission of NIR based spectroscopic PAT methods, refer to guidance for industry <i>Development and Submission of Near</i> <i>Infrared Analytical Procedures</i></li> <li>For submission of model based methods, refer to guidance for industry <i>Q8</i>, <i>Q9 &amp; Q10 Questions and Answers</i>   Appendix Q&amp;As from Training Sessions</li> </ul>	3.2.P.5
• Summary of the control overall strategy	3.2.P.5.6

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## 759 V. **DEFINITIONS**760

Active Process Control System: A system consisting of hardware and software architecture,
 mechanisms, and algorithms that automatically adjusts a process to maintain the process output
 within a desired range.

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Automation System: A broad range of systems to monitor and control the production of goods
 and services. The automated system can refer to computer hardware, software, peripheral
 devices, networks, cloud infrastructure, operators, and associated documents (e.g., user manuals
 and standard operating procedures).<sup>33</sup>

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<sup>&</sup>lt;sup>33</sup> Refer to International Society for Pharmaceutical Engineering's Good Automated Manufacturing Practice Good Practices Guides and guidance for industry *Data Integrity and Compliance with CGMP* (December 2018).

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770 Batch: A specific quantity of a drug or other material that is intended to have uniform character 771 and quality, within specified limits and is produced according to a single manufacturing order 772 during the same cycle of manufacture (21 CFR 210.3(b)(2)).

773

774 Continuous Manufacturing: An integrated process that consists of a series of two or more unit 775 operations ("the system"). In such a process, the input material(s) are continuously fed into and 776 transformed within the process, and the processed output materials are continuously removed 777 from the system.

778

779 Although the amount of material being processed at any given instance may be relatively small

780 in a continuous manufacturing process, the process can run over a period of time to generate

- 781 necessary quantities of finished material with the desired quality in response to the market 782
- demand. There are different integration approaches for continuous pharmaceutical manufacturing 783 processes. In an end-to-end approach, the drug substance and drug product process steps are fully
- 784 integrated into a single continuous process and there is no isolated drug substance or
- 785
- intermediate. In a hybrid approach, a combination of batch and continuous process steps are used
- for drug substance or drug product manufacture.<sup>34</sup> 786
- 787

788 **Control Strategy:** A planned set of controls, derived from current product and process 789

- understanding that assures process performance and product quality. The controls can include 790 parameters and attributes related to drug substance and drug product materials and components,
- 791 facility and equipment operating conditions, in-process controls, finished product specifications,
- 792 and the associated methods and frequency of monitoring and control (ICH 010).
- 793

794 Continued Process Verification: Assurance that during routine production the process remains in a state of control.<sup>35</sup> 795

796

797 **Disturbance**: A change to the input to the process (e.g., process parameter, material property, 798 equipment condition, and/or environment) that is either intentionally or unintentionally 799 introduced into the system.<sup>36</sup>

800

801 Lot: A batch, or a specific identified portion of a batch, having uniform character and quality 802 within specified limits; or, in the case of a drug product produced by continuous process, it is a 803 specific identified amount produced in a unit of time or quantity in a manner that assures its 804 having uniform character and quality within specified limits (21 CFR 210.3(b)(10)).

805

Pharmaceutical Quality System (PQS): Management system to direct and control a 806 807 pharmaceutical company with regards to quality (ICH Q10).

808

<sup>&</sup>lt;sup>34</sup> In the hybrid approach, a drug manufacturer may implement continuous manufacturing for portions of a process, or for an entire process.

<sup>&</sup>lt;sup>35</sup> See guidance for industry *Process Validation: General Principles and Practices* (January 2011).

<sup>&</sup>lt;sup>36</sup> Adapted from Riggs JB (1999) Chemical Process Control, Lubbock, TX: Ferret Publishing.

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- 809 **Real Time Release Testing:** The ability to evaluate and ensure the quality of in-process and/or
- 810 final product based on process data, which typically includes a valid combination of measured
- 811 material attributes and process controls (*ICH Q8*).
- 812
- 813 **Residence Time Distribution (RTD):** A probability distribution that describes the amount of 814 time a mass or fluid element remains in a process.<sup>37</sup>
- 815
- 816 **State of Control:** A condition in which the set of controls consistently provides assurance of 817 continued process performance and product quality (*ICH O10*).
- 817 818

819 Transient States: Conditions where the process goes through dynamic period and a change
820 happens over time. This change may be due to either disturbances or intentional alterations in the
821 selected operating conditions.

822

#### 823 VI. REFERENCES

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<sup>&</sup>lt;sup>37</sup> Nasr, MM, et. al., *Regulatory Perspectives on Continuous Pharmaceutical Manufacturing: Moving From Theory to Practice.* September 26-27, 2016, International Symposium on the Continuous Manufacturing of Pharmaceuticals. J Pharm Sci. (Epub ahead of print).

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